

Message Text

SECRET

PAGE 01 STATE 155537 TOSEC 050068

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FM SECSTATE WASHDC

TO USDEL SECRETARY IMMEDIATE

S E C R E T STATE 155537 TOSEC 050068

FOR SECRETARY FROM ASSISTANT SECRETARY HABIB

E.O. 11652: GDS

TAGS: PFOR, OVIP, ID, US

SUBJECT: BRIEFING MEMO: COOPERATIVE VENTURES TO PROPOSE
DURING SUHARTO VISIT

1. REGARDING YOUR REQUEST FOR COOPERATIVE VENTURES WE MIGHT PROPOSE TO INDONESIANS DURING JULY 5 SUHARTO VISIT, THERE ARE CERTAIN CONSTRAINTS ON WHAT WE CAN OFFER: (A) INDONESIANS WILL EXPECT THAT ANYTHING WE PROPOSE ALONG THESE LINES WILL INCLUDE A SUBSTANTIAL ELEMENT OF ADDITIONAL AID; (B) WE MUST AVOID ANY HINT OF DISPLACING THE INDONESIAN INTERNATIONAL AID CONSORTIUM, IGGI; (C) FINALLY, INDONESIANS ARE HIGHLY SENSITIVE ABOUT THEIR NON-ALIGNED IMAGE AND MAY BE COOL ABOUT NEW FORMAL LINKS WITH U.S. AT THIS TIME.

2. GIVEN OUR CIRCUMSTANCES, I AM CONVINCED GREATEST IMPACT WE COULD MAKE ON SUHARTO AT CAMP DAVID WOULD COME FROM FOLLOWING TWO INITIATIVES:

A. INDICATION BY THE PRESIDENT OF HIS WISH TO PAY A VISIT TO INDONESIA WITHIN A SPECIFIC TIME FRAME, PREFERABLY WITHIN NEXT SIX TO TWELVE MONTHS. SUHARTO WOULD READ THIS AS CLEAR

SECRET

SECRET

PAGE 02 STATE 155537 TOSEC 050068

SIGN OF OUR INTEREST IN MAINTAINING AND STRENGTHENING OUR

SPECIAL RELATIONSHIP.

B. ANNOUNCEMENT TO SUHARTO THAT WE ARE READY TO PROVIDE SUBSTANTIAL PACKAGE OF MILITARY EQUIPMENT RESCUED FROM VIETNAM FOR EARLY DELIVERY ON ATTRACTIVE TERMS. FOR REAL EFFECT IT WILL HAVE TO INCLUDE THE HIGH PRIORITY ITEMS THE INDONESIANS NEED MOST URGENTLY, ESPECIALLY C-130S, HELICOPTERS AND COAST GUARD CUTTERS. THIS WOULD BE MOST SOLID EVIDENCE OF OUR INTEREST AND SUPPORT THAT WE COULD GIVE HIM.

3. IF NEITHER OF THESE INITIATIVES TURNS OUT TO BE POSSIBLE, WE MIGHT ALSO CONSIDER: (A) A PROPOSAL TO SUHARTO THAT WE ANNOUNCE AT END OF MEETING THAT WE ARE ESTABLISHING THE PRACTICE OF ANNUAL CONSULTATIVE MEETINGS AT MINISTERIAL LEVEL INVOLVING PRINCIPALLY FOREIGN MINISTERS AND SUCH OTHER MINISTERS AS MAY BE APPROPRIATE. (B) A LESS SATISFACTORY POSSIBILITY WOULD BE A PROPOSAL THAT WE ESTABLISH A JOINT COMMISSION SOMEWHAT ALONG THE LINES OF THOSE WITH SAUDI ARABIA AND OTHER MIDDLE EAST STATES TO ENHANCE THE LEVEL OF POLITICAL AND, TO A LESSER EXTENT, ECONOMIC CONSULTATION AND COOPERATION. IT WOULD DIFFER FROM THE SAUDI MODEL IN THAT THE INDONESIANS ARE STILL MAJOR AID RECIPIENTS AND THAT WE ALREADY HAVE IN OUR AID MISSION IN JAKARTA AN INSTITUTIONALIZED BILATERAL STRUCTURE IN THE ECONOMIC COOPERATION FIELD. THE FOCUS FOR SUCH A COMMISSION INITIALLY WOULD PROBABLY HAVE TO BE ON THE POLITICAL SIDE AND WOULD NECESSARILY BE IMPRECISE AT THE OUTSET TO MEET INDONESIAN SENSITIVITIES.

4. WE HAVE LOOKED INTO MORE TANGIBLE AND SHARPLY FOCUSED PROPOSALS FOR COOPERATIVE VENTURES, AND NONE OF THEM LOOK ESPECIALLY PROMISING AT THIS STAGE. SOME ARE SIMPLY TOO MINOR FOR PRESIDENTIAL ATTENTION. OTHERS SUCH AS MILITARY AND ECONOMIC DEVELOPMENT STUDY COMMISSIONS WOULD WHET INDONESIAN APPETITES FOR AID IN WAYS WE PROBABLY COULD NOT SATISFY. INGERSOLL

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